



---

## **RULE OF LAW AND SECURITY SECTOR PROFESSIONALISM IN AFRICA: LESSONS LEARNED FROM SENEGAL AND BEYOND**

### **ROUNDTABLE**

### **BIOGRAPHIES**

#### **ACSS Leadership**

**Ms. Amanda Dory** is the Principal Deputy Assistant Secretary of Defense for Indo-Pacific Security Affairs. She has served in multiple leadership roles in the Office of the Secretary of Defense for Policy, including Acting Under Secretary of Defense for Policy, Deputy Assistant Secretary of Defense for African Affairs, Deputy Assistant Secretary of Defense for Strategy, and acting Deputy Assistant Secretary of Defense for Plans and Posture. She also served on the National War College faculty and as associate dean for outreach. She is an alumna of Georgetown University's School of Foreign Service and received a master's degree with concentrations in international economics and African studies from the Johns Hopkins School of Advanced International Studies. She is a member of the Council on Foreign Relations.

**Dr. Catherine Lena Kelly** is Interim Academic Dean and Associate Professor of Justice and Rule of Law, and faculty lead for the Africa Center's portfolios on rule of law/security sector governance, as well as countering transnational organized crime. Her work focuses on citizen security, party politics and democratization, the rule of law, and transnational organized crime. She is also a term member of the Council on Foreign Relations.

Prior to joining the Africa Center, Dr. Kelly was an advisor at the American Bar Association Rule of Law Initiative, where her work took her to Burundi, the Central African Republic, the Democratic Republic of the Congo, Mali, Mauritania, Morocco, Republic of Congo, and Rwanda. She designed and taught courses on contemporary Africa and democracy as a postdoctoral fellow at Washington University in St. Louis. At the State Department's Foreign Service Institute, Dr. Kelly taught the West Africa course and co-taught the governance and religion modules in the Area Studies course. She has been awarded numerous fellowships and grants, including a Fulbright Fellowship, a Mellon/American Council of Learned Societies Public Fellowship, a West Africa Research Association grant, several Harvard University grants, and two U.S. Department of Education Foreign Language and Area Studies fellowship for the Wolof language and eighteen months of doctoral research in Senegal. Her work has been published extensively, both in book form and in policy and academic journals.

Dr. Kelly holds a Ph.D. and M.A. in government from Harvard University, a Graduate Certificate in international politics (Europe, conflict resolution, and peacebuilding) from the Université Libre de Bruxelles, and a B.A. summa cum laude from Washington University in St. Louis.

## **CHEDS Leadership**

**General Mbaye Cissé** is a graduate of the National School for Active Officers in Thiès, which he joined in 1988. His career is divided between operational functions specific to his weapon, the artillery, and joint functions in the general staff.

At the end of his command time, he was assigned in 2009 to the General Staff of the Armed Forces as head of the General Studies Division (prospective studies), a position he left in 2012 to join the UN mission in Congo as deputy head of the security sector reform unit.

From 2013 to 2015, he was appointed Deputy Senior Officer to the Commander of Military Zone No. 3 in Kaolack, before joining the General Staff of the Army as Chief of the Human Resources Division. From September 2016 to August 2019, he commanded Military Zone No. 2 in Saint-Louis before serving as Cabinet Secretary to the Chief of Staff of the Armed Forces until June 2020. He has served as director general of CHEDS since July 2020. In military terms, General Cissé is a graduate of the United States Army Command and Staff College and a graduate of the Ecole Supérieure de Guerre de Paris (formerly the Collège Interarmées de Défense). He has also completed several training courses, particularly in the field of defense and security sector reform in general.

Academically, he holds a master's degree in philosophy, a graduate certificate in psychology and sociology, and a master's degree in international relations (public law-security-defense option) from the University of Paris 2 Panthéon Assas, France. General Cissé is the recipient of several awards and author of various publications in military journals, related to geopolitics, security, defense, and military history.

**Colonel Jean Sylvestre Djibianny Biagui** is Special Advisor to the Director General of CHEDS. In addition to this position, he is in charge of the Defense, Security and Peace Master program. A former soldier, he joined the Army after his Baccalaureate. His professional experience spans thirty-eight years in the Armed Forces from the tactical to the strategic level.

In 2005, he served in Sierra Leone with IMATT advising on security sector reform. He also served as an Observer with UNOCI in Côte d'Ivoire in 2006 and as Chief of Staff to the Force Commander of MINUSCA in 2017. At the strategic level, he was Head of Division at the Direction du Contrôle Législation, legal advisor to the Minister of Armed Forces from 2009 to 2012. Member of the scientific committee of the Dakar Forum, he has participated in several symposiums and conferences in Senegal and abroad.

Colonel Biagui holds a Master of Art in Defense from King's College London, a Master's degree in Citizenship, Human Rights and Humanitarian Action from the Faculty of Legal and Political Sciences at Cheikh Anta Diop University (UCAD) and a PhD in Public Law from UCAD. He is a security, human rights and gender expert. He has participated in the drafting of various strategies, including the strategy for integrating gender into the armed forces, the national mine

action strategy, and the national strategy to combat the proliferation of small arms and light weapons.

**Dr. (PhD) Christiane Agboton Johnson** is currently the Director of Special Programs at the Centre des Hautes Etudes de Défense et de Sécurité (CHEDS), Senegal, where she has served since 2013. Passionate about human security, women's leadership, and youth empowerment, she designs and oversees programs specifically targeting women, media, youth, and political actors. The prevention of violent extremism with a focus on the involvement of the Defense and Security Forces (FDS), the regulation of the arms trade (TCA), as well as reinforcement of synergies between civilians and security services to promote living together in peace are her preferred areas of intervention.

Since 2017, Dr. Agboton coordinates the activities of the Permanent Secretariat of the Scientific Committee of the Dakar International Forum on Peace and Security in Africa; within the framework of the promotion of women's leadership in the SDF she supervised the implementation in Senegal of the MOWIP Methodology of the ELSIE Project for the increase of women's participation in Peacekeeping Operations. From 2000 to 2008, she served as Founding President and Executive Director of the Movement against Small Arms in West Africa (MALAO), and from 2008 to 2012, as Deputy Director of the United Nations Institute for Disarmament (UNIDIR) in Geneva.

Dr. Agboton remains committed to working through "living together in peace" for a stable, secure, and prosperous Africa.

## **Facilitator**

**Ms. Maye Seck SY** is an expert in urban security and has been working since 2006 on security issues and local security policies. Before her return to Dakar, Maye was Program Manager for the European Forum for Urban Security (Efus) and for the French Forum for Urban Security (FFSU) in Paris. She managed the European program to support the Mayors of Côte d'Ivoire on local governance of urban security. In Dakar, Ms. Sy served as technical advisor to the Mayor of Dakar in charge of urban security and of External Relations for the City of Dakar.

Ms. Sy has been collaborating with CHEDS since 2016 as a member of the Scientific Committee of the Dakar International Forum on Peace and Security in Africa led by CHEDS. She is also the lead consultant for the regional seminars on the prevention of violent extremism organized in Senegal since 2017 (4 editions) by CHEDS in partnership with the Federal Department of Foreign Affairs of Switzerland. Maye is also in charge of the Program Collectivités territoriales, Défense, Sécurité et Paix carried out by the Special Programs Department of CHEDS in partnership with the Konrad Adenauer Foundation.

Maye holds a Master's degree in Political Science with a specialization in Risk Management and a Master's degree in Political Science with a specialization in Conflict Regulation in public spaces.

## Panelists

**General (ret.) Abdoulaye Fall** was born on November 10, 1952. After seven years at the Military Preparatory School of Saint Louis, he joined the Senegalese Armed Forces in 1972.

Promoted to officer in 1975 after graduating from the Royal Military Academy of Morocco, he continued his training in schools in France and Germany where he obtained the Brevet de l'Ecole de Guerre in 1994. From 1976 to 1999, he held a variety of officer positions, from Section Chief to Zone Commander, from Editor in Chief to Division Chief in the Chief of Staff's Office, and Assistant Officer to the Commander at the National Military academy. He was Director of the Armed Forces Sports Association and Head of the Senegalese delegation to CISM.

In 2001, he was appointed General, and National Security Advisor to the President after a two-year stay in Morocco as the Military, Naval, and Air Attaché. In theatres of External Operations, he was:

- 1982: Company Commander in the Senegalese battalion of UNIFIL in Lebanon;
- 1994: Chief of the DDR Cell (Quartermaster Areas Cell) at the UNAVEM 3 Headquarters in Angola;
- 1998: Commander of the Expeditionary Force, during the GABOU operation in Guinea Bissau;
- 2003-2004: Force Commander of the ECOWAS Mission in Côte d'Ivoire (MICECI);
- 2004-2006 Force Commander of the UN Operation in Côte d'Ivoire (UNOCI)

General Fall was the Chief of Staff of the Armed Forces from May 26, 2006, to November 10, 2012, when he was admitted into the 2nd cadre. He was then appointed Ambassador of Senegal to China from 2013-2017. He ended his career as Minister Special Advisor in the Office of the President of the Republic in 2019.

General Fall is decorated in the national orders of a dozen countries in the ranks of officer to Grand Cross. He has attended several Centers for Strategic Studies and has participated in several seminars and missions on Security-Defense issues.

**Colonel (ret.) Sankoun Faty** is the regional coordinator of the Group of Civil Society Organizations in Sédhiou, Senegal. Having obtained a Masters in legal sciences, public law-Option: international relations, he has also attended numerous trainings and programs hosted by international partners including the International Red Cross, the US Institute of International Legal Studies, and the Friedreich Naumann Foundation. Mr. Faty has pursued professional legal training in Morocco, Ghana, Cote d'Ivoire, France, Italy, and Germany. He is the author of a number of publications on rule of law and citizenship, rule of law and education, justice, and the roles of security sector services in promoting the rule of law. Mr. Faty began his career in the Senegalese Army, subsequently integrating the Gendarmerie. Upon admission as cadet in the national army regular officers' school (Ecole Nationale des Officiers d'Activités), Faty was promoted to the rank of Second Lieutenant after two years training, continuing to rise through the ranks until reaching Colonel.

His posts within the Gendarmerie included staff officer (Chief of the intelligence, training, military justice, operations, internal oversight officer reporting to the Chief of Staff); Commander of police units (Kolda, Saint-Louis, Tambacounda), security and crowd control units (Légion

d'intervention, légion de sécurité) and Commander of the Gendarmerie Training School. Mr. Faty served within UN peacekeeping operations as Military Observer for UNIKOM (Kuwait-Iraq); MONUC (DR Congo) Force Provost Marshall; and MONUSCO Senior military criminal law advisor and deputy coordinator of the Prosecution support Cells in mentoring judicial processes against authors of war crimes, genocide, and crime against humanity. Mr. Faty is bilingual in French and English

**Ms Botlhale Makgekgenene** is the Permanent Secretary in the Ministry of Defence and Security of the Republic of Botswana. As the most senior civil servant in the Ministry, she is responsible for overseeing the control and administration of Botswana Defence Force, Botswana Police Service, and Botswana Prisons Service. Her responsibilities include licensing and oversight of Private Security Companies.

Prior to her appointment to the position of Permanent Secretary, Ms Makgekgenene served as Deputy Permanent Secretary responsible for Corporate Services and subsequently as Secretary for Safety and Security, in the Ministry of Defence, Justice, and Security. However, she spent most of her public service at the Directorate of Corruption and Economic Crime (DCEC), the anti-corruption agency of the Republic of Botswana, where she rose from Corruption Prevention Officer to the strategic leadership position of Deputy Director General – Research & Policy. Her responsibilities as Deputy Director General included overseeing, managing, and guiding the operations of the Commonwealth Africa Anti-Corruption Centre (CAACC) from January 2014 until July 2017. She also oversaw implementation of national, regional, and international anti-corruption protocols.

Ms Makgekgenene holds a MSc in Strategic Management from the University of Derby in England, BA in History and English from the University of Botswana, and a Certificate of Executive Development Programme from Stellenbosch University in the Republic of South Africa. She attended the Focused Leadership Experiences (FLEX) Seminar in Oregon, Portland, USA in 2008, and the Executive Leadership Programme facilitated by the Civil Service College of Singapore in Gaborone, Botswana in 2012. She is an alumna of the Africa Center for Strategic Studies (ACSS), having participated in the Emerging Security Sector Leaders Seminar in Washington DC in June 2019.

**Brigadier General Mohammed Mustapha** was commissioned into the Engineer Corps of the Ghana Armed Forces in August 1990. He has served in various capacities at both home and abroad. He has undergone all professional and military career courses commensurate with his field of specialty. He facilitates KAIPTC Courses including CIMIC, Counter Terrorism and Multi Dimension Peace Operations (MDPO). He is also a regular lecturer at the Ghana Armed Forces Command and Staff College on Conflict Resolution and UN Peace Operations. Gen Mustapha also has ten UN, AU, and ECOWAS peacekeeping mission to his credit in various Engineering, Operations and Command Appointments. He was the Commanding Officer of the Ghanaian Contingent on two of such missions in Liberia and Lebanon. Mohammed holds a MA degree (Defence Studies) from Kings College London and a PG Dip in Public Administration from Ghana Institute of Management and Public Administration. Mohamed is member of the Royal College of Defence Studies, UK. Mohammed is currently the Inspector General of the Ghana Armed Forces. Prior to his appointment he was the Deputy Director General at the Department of Defence Intelligence of the Ghana Armed Forces. Mohammed is also a recipient of several

certificates in relevant fields to him. He is married with three grown up children. He enjoys reading and gardening.

**Dr. Émile Ouédraogo** is an adjunct professor of practice at the Africa Center for Strategic Studies, specializing in issues related to national security strategy development and security sector reform and governance. Since 2007, he has worked with the Africa Center on more than 60 activities as a speaker, facilitator, and author. He also works with UN, AU, ECOWAS, Just Future (Netherlands), Partners Global (USA), Konrad Adenauer Foundation (Germany), Friedrich Ebert Stiftung (Germany). He is a member of the Executive committee of the African Security Sector Network and founding President of the « Fondation pour la Sécurité du Citoyen » of Burkina Faso (FOSEC).

Prior to joining the Africa Center, Dr. Ouédraogo completed a six-month mission with the African Union in 2017 as a security sector reform and governance expert for Madagascar. He is currently Senior Expert consultant for the UN in Mali and international expert in DRC for the Dutch project "Just Future". As Minister of Security of Burkina Faso from 2008 to 2011, he initiated and developed a Homeland Security Strategy and operationalized the concept of community policing and community participation in the management of security issues.

After 32 years of service with the Burkina Faso Army, he retired from active duty in 2012 as a Colonel, having served in positions including Aide de Camp to the Prime Minister, Support Regiment Commanding Officer, Infantry Commando Regiment Commanding Officer and Chief of the Military Intelligence. Dr. Ouédraogo was a parliamentarian in the National Assembly of Burkina Faso and the ECOWAS Parliament, where he sat on the Political Affairs, Peace, Defense, and Security Committees. In this capacity, he carried out informative and investigative missions in most of ECOWAS' 15 countries.

He earned a Ph.D. from the Center for Diplomatic and Strategic Studies in Paris, France, on security sector reform and governance in the ECOWAS Region and a Master's Degree in Strategic Studies from the University of Ibadan in Nigeria.