



RESOURCES FOR NATIONAL SECURITY STRATEGY: THE CASE OF SOUTH AFRICA

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SCOPE

- **LEGAL AND SECURITY FRAMEWORK**
- **WHITE PAPER ON DEFENCE AND 1998 DEFENCE REVIEW**
- **2015 DEFENCE REVIEW**
- **NATIONAL PLANS**
- **DEFENCE POLICY AND RESOURCES**
- **THE 2018 HIGH LEVEL REVIEW PANEL ON THE STATE SECURITY AGENCY AND ITS IMPLICATIONS**
- **MONITORING AND OVERSIGHT MECHANISMS**
- **LESSONS LEARNT AND IMPLICATIONS FOR NSS DEVELOPMENT**

LEGAL AND SECURITY FRAMEWORKS

• 1996 CONSTITUTION

- MAIN GUIDING FORCE ON SECURITY FRAMEWORK
- CHANGE TO DEMOCRACY
- SECTION 198 – NATIONAL SECURITY – REFLECT RESOLVE SOUTH AFRICANS
- NATIONAL SECURITY SUBJECT AUTHORITY PARLIAMENT AND NATIONAL EXECUTIVE
- PRIMARY OBJECT: DEFEND AND PROTECT TERRITORIAL INTEGRITY

DEFENCE ACT OF 2002

- PROVIDE FOR DEFENCE OF THE REPUBLIC OF SOUTH AFRICA
- COMPOSITION OF DEPARTMENT, NATIONAL DEFENCE FORCE & DEFENCE SECRETARIAT
- FORMULATION AND EXECUTION OF DEFENCE POLICY SUBJECT TO AUTHORITY OF PARLIAMENT AND NATIONAL EXECUTIVE

WHITE PAPER ON DEFENCE AND DEFENCE REVIEW

1996 WHITE PAPER ON DEFENCE “*DEFENCE IN A DEMOCRACY*”

▪ CONSULTATION PROCESS

- VARIOUS PROCESSES, 1ST TIME IN SOUTH AFRICA'S HISTORY
- *PRINCIPAL PURPOSE*: IMPORTANCE OF INFORMING CITIZENS AND OTHER STATES OF NEW POLICY
- NATIONAL INSTITUTION THAT RELIES ON PUBLIC SUPPORT AND PUBLIC FUNDS TO FULFILL MANDATE

1998 DEFENCE REVIEW

▪ CONSULTATION PROCESS

- CONSULTATIVE CONFERENCES
- REGIONAL WORKSHOPS ALL 9 PROVINCES
- BOTH OPEN TO PUBLIC
- SEVERAL BRIEFINGS TO PARLIAMENTARY COMMITTEES

2015 DEFENCE REVIEW

CONSULTATION PROCESS

- SPANNED OVER FIVE YEARS- EXTENSIVE CONSULTATION: 435 ENGAGEMENTS
- VARIOUS STAKEHOLDERS – INTERNALLY AND EXTERNALLY – SADC, AU AND OTHERS
- STUDY OF 44 INTERNATIONAL DEFENCE REVIEWS AND DETAILED STUDY OF 10 REVIEWS
- 10 IMBIZO'S IN ALL 9 PROVINCES

NATIONAL SECURITY

- OUTLINES SOUTH AFRICA'S SECURITY OBJECTIVES
 - ❑ SOVEREIGNTY, TERRITORIAL INTEGRITY, POLITICAL AND ECONOMIC INDEPENDENCE
 - ❑ PROMOTION OF REGIONAL AND CONTINENTAL SECURITY
- REGIONAL & CONTINENTAL INTEGRATION - ESSENTIAL COUNTRY'S PROSPERITY AND SECURITY
- DEFENCE FORCE A UNIQUE INSTRUMENT TO PURSUE ITS SECURITY AND FOREIGN POLICY PRIORITIES
- DEPLOYMENT OF DEFENCE FORCE MEANS OF LAST RESORT TO PROTECT AND DEFEND SOUTH AFRICA

NATIONAL PLANS

• **RECONSTRUCTION AND DEVELOPMENT PROGRAMME**

- POLICY FRAMEWORK FOR INTEGRATED AND COHERENT SOCIO-ECONOMIC PROGRESS.
- TO MOBILISE PEOPLE AND RESOURCES TOWARD ERADICATION OF RESULTS OF APARTHEID.
- GOAL: BUILD A DEMOCRATIC, NON-RACIAL AND NON-SEXIST FUTURE

NATIONAL DEVELOPMENT PLAN 2030

- MAIN AIM THE ELIMINATION OF POVERTY AND REDUCTION OF INEQUALITY BY 2030.
- EVERY GOVERNMENT DEPARTMENT A ROLE TO PLAY AS THE COUNTRY MOVES TOWARDS 2030.
- OPERATIONALISED THROUGH A FIVE-YEAR PLAN: 2014–2019 MEDIUM-TERM STRATEGIC FRAMEWORK
- LINK: CROSS-BORDER SMUGGLING AND ROLE OF SANDF - BORDER SAFEGUARDING STRATEGIES AND SUB-STRATEGIES.

DEFENCE POLICY AND RESOURCES

BUDGET-DRIVEN OR MANDATE-DRIVEN?

- QUESTION ASKED IN LIGHT OF DECLINING BUDGET
- EXPECTATIONS: PEACE SUPPORT MISSIONS; BORDER SAFEGUARDING; SUPPORT POLICE AND OTHER DEPARTMENTS; SUPPORT IN EMERGENCIES & DISASTERS; CYBER SECURITY AND INTERNATIONAL OBLIGATIONS.
- GUNS VS BUTTER DEBATE, ARMS DEAL, PEACE DIVIDEND ARGUMENTS

FUNDING LEVELS OF THE SA MILITARY

- CONCERNING – LESS THAN 1% OF GDP - BALANCE PERSONNEL, OPERATING AND CAPITAL EXPENDITURE DISJOINTED
- COMPROMISE AND FRAGMENT DEFENCE CAPABILITIES – MIGHT BE LOST IN FUTURE

CHALLENGES

- FUNDING: ECONOMIC CONDITIONS & PRESSING SOCIO-ECONOMIC PRIORITIES
- HIGH LEVEL REVIEW PANEL'S VIEW

HIGH LEVEL REVIEW PANEL ON STATE SECURITY AGENCY: IMPLICATIONS FOR NSS DEVELOPMENT

- 2007 DRAFT NSS – STALLED NATIONAL SECURITY COUNCIL
- 2013 NSS CLASSIFIED – DIFFICULT TO CONSULT
- BOTH DRAFTED NICOC – CHALLENGES – DEFENCE CONCERNS

MAIN RECOMMENDATIONS

- DEVELOP A NATIONAL SECURITY STRATEGY AS A MATTER OF URGENCY:
- ARCHITECTURAL REVIEW: COMPREHENSIVE REVIEW:
 - RE-ESTABLISHING NATIONAL SECURITY COUNCIL
 - REFINING MANDATES OF SSA, DEFENCE INTELLIGENCE AND CRIME INTELLIGENCE

OTHER RECOMMENDATIONS

- POLICY AND PRESCRIPTS
- MANDATE AND CAPACITY
- OVERSIGHT

A CREDIBLE NSS IS A CRUCIAL POLICY TOOL THAT SETS THE BROAD CONTEXT IN WHICH THE SECURITY SECTOR FUNCTIONS ON BEHALF OF THE NATION. IT IS A DOCUMENT ON WHICH THE WHITE PAPERS AND OTHER POLICY DOCUMENTS OF THE SECURITY DEPARTMENTS AND OTHER RELEVANT ORGANS OF STATE SHOULD BE BASED.

MONITORING AND OVERSIGHT MECHANISMS

OVERSIGHT THROUGH THE DEFENCE SECRETARIAT

CIVIL OVERSIGHT

- **PARLIAMENTARY OVERSIGHT**

- PORTFOLIO COMMITTEE ON DEFENCE AND MILITARY VETERANS
- JOINT STANDING COMMITTEE ON DEFENCE
- SELECT COMMITTEE ON SECURITY AND JUSTICE
- *JOINT STANDING COMMITTEE ON INTELLIGENCE*
- *STANDING COMMITTEE ON PUBLIC ACCOUNTS*

TRANSPARENCY OF THE BUDGET PROCESS

- **MANAGEMENT OF CLASSIFIED INFORMATION**
- **ROLE OF MEDIA**

LESSONS LEARNT AND IMPLICATIONS FOR NSS DEVELOPMENT

POSSIBLE LESSONS

- CLEAR UNAMBIGUOUS POLICY ESSENTIAL
- OVERSIGHT BE MANAGED BY POLITICAL PRINCIPALS
- PRIORITISE REBUILDING DEFENCE CAPABILITIES
- POLICY UNCERTAINTY LEAD TO UNINTENDED CONSEQUENCES
- MEDIA CAN BE AN ALLY

IMPLICATIONS FOR NSS DEVELOPMENT

- NATIONAL SECURITY COUNCIL AND NSS CRUCIAL FOR POLICY CERTAINTY
- DEPARTMENT OF DEFENCE SHOULD CHAMPION ITS FUNDING
- ALTERNATIVE REVENUE REALISED – FOCUS LOST DEFENCE CAPABILITIES
- LEVEL OF AMBITION SHOULD BE IN LINE WITH FUNDING